Message Text

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 AID-05 COME-00 EB-08 FRB-03 TRSE-00 XMB-02 OPIC-03 LAB-04 SIL-01 OMB-01 AGRE-00 /091 W

R 101434Z MAY 78 FM AMEMBASSY LAGOS TO SECSTATE WASHDC 8370 INFO AMCONSUL IBADAN AMCONSUL KADUNA

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CORRECTEDCOPY (TEXT)

E.O. 11652: N/A

TAGS: ECON, EFIN, ELAB, NI

SUBJECT: EFFECT OF INFLATION IN NIGERIA

REF: LAGOS 5066

- 1. EMBASSY HAS REPORTED THAT SKYROCKETING PRICE AND SCHOOL FEES INCREASES COUPLED WITH CONTINUED WAGE CONTROLS WERE MAJOR CAUSE OF RECENT CIVIL DISTURBANCES. FOLLOWING ANALYSIS OF POST-UDOJI WAGE AND PRICE MOVEMENTS TOGETHER WITH SHORT TERM WAGE AND PRICE FORECAST DESCRIBES ECONOMIC CLIMATE AFFECTING CURRENT POLITICAL SITUATION AND FUTURE MANUEVERING PRECEDING CHANGEOVER TO CIVILIAN GOVERNMENT.
- 2. POST-UDOJI WAGE MOVEMENTS: FOLLOWING THE DISASTEROUS UDOJI EXPERIMENT DURING WHICH INFLATION JUMPED INTO AND STAYED IN DOUBLE DIGITS, THE FMG IN 1975 DECREED A THEORETICALLY RESTICTIVE WAGE POLICY WHICH STILL IS LARGELY IN FORCE. NIGERIANS EARNING LESS THAN NAIRA3000 A YEAR COULD HOPE FOR NO MORE THAN 7 TO 10 LIMITED OFFICIAL USE

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PERCENT ANNUAL WAGE INCREASE. ANNUAL SALARIES OVER NAIRA3000 WERE FROZEN. IN FACT HOWEVER, THE INCREASES HAVE BEEN MUCH GREATER "ANNUAL INCREMENTS" (ANALOGOUS TO USG STEP INCREASES) AMOUNTING TO 3 TO 4 PERCENT OF ANNUAL SALARY WERE NOT RESTRICTED. INCREASES IN OTHER ALLOWANCES, E.G. HOUSING AND TRANSPORTATION, WORTH PERHAPS ANOTHER 3 TO 5 PERCENT OF ANNUAL SALARY ALSO WERE ALLOWED. PROMOTIONS TO HIGHER

SALARIED POSITIONS WERE ALSO PERMITTED. THUS LOWER TO LOWER-MIDDLE CLASS WAGE EARNERS COULD REASONABLY EXPECT 10 TP 20 PERCENT ANNUAL INCREASES IN COMPENSATION DESPITE THE WAGE RESTRICTIONS. ALTHOUGH MIDDLE TO UPPER-MIDDLE CLASS SALARY LEVELS WERE TECHNICALLY FROZEN, INCREASES IN REAL INCOME WERE IN FACT HIGHER THAN THAT FOR LOWER SALARIES. GENUINE OR SPURIOUS PROMOTIONS, LIBERAL USE OF COMPANY/GOVERNMENT VEHICLES FOR PRIVATE USE, GENERAOUS HOUSING ALLOWANCES, BLATANT DEFIANCE OF FMG WAGE POLICY AND OMNIPRESENT BRIBERY HAVE BEEN COMMON. IT IS DIFFICULT TO PUT A VALUE ON THESE "BENEFITS" SINCE SOME ARE ILLEGAL AND PRACTICES VARY AMONG FIRMS, BUT WE ESTIMATE MIDDLE CLASS INCOMES HAVE BEEN INCREASING FROM 15 TO 25 PERCENT ANNUALLY. EFFECT OF GOVERNMENT WAGE POLICIES ON UPPER-CLASSINCOME EARNERS HAS BEEN NIL BECAUSE OF LARGE SCALE GAINS FROM PROFITEERING, BRIBERY, ETC.

- 3. POST-UDOJI INFLATION: ALTHOUGH INCOMES WERE RISING SIGNIFICANTLY ACROSS THE BOARD THROUGHOUT THE POST-UDOJI PERIOD, INFLATION WAS INCREASING MORE RAPIDLY. THE FMG ITSELF PUTS THE AVERAGE ANNUAL INFLATION RATE FOR THE 1974-77 PERIOD AT ABOUT 26 PERCENT. HOWEVER, MOST OBSERVERS BELIEVE THAT A 30 TO 40 PERCENT INFLATION RATE IS MORE ACCURATE.
- 4. NET IMPACT OF INFLATION IN 1975-1977 PERIOD: ASSUMING A 35 PERCENT INFLATION RATE FOR THE THREE YEAR POSTLIMITED OFFICIAL USE

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UDOJI PERIOD, IT IS CLEAR THAT LOWER AND MIDDLE-CLASS INCOME EARNERS LOST GROUND. LOWER CLASSINCOMES LOST 15 TO 25 PERCENT OF THEIR PURCHASING POWER A YEAR DESPITE 10JTO 20 PERCENT NOMINAL INCREASES IN INCOME. THE TINFLATIONARY IMPACT ON MIDDLE CLASS INCOMES WAS LESS. THANKS TO 15 TO 25 ANNUA INCREASES IN NOMINAL INCOME, INFLATION ERODED PURCHASING POWER BY 10 TP 20 PERCENT.

5. INCOMES AND INFLATION IN 1978: NOMINAL INCOMES IN
1978 HAVE CONTINUED TO GROW AT ABOUT THE SAME PACE AS THE REST
OF THE POST-UDOJI PERIOD, BUT INFLATION HAS RISEN PERHAPS
TO THE 50 PERCENT LEVEL AND PROBABLY WILL CONTINUE AT THIS
RATE FOR THE REST OF THE YEAR. THE INCREASE OF INFLATION
IN THE PERIOD PRECEEDING APRIL 1 WAS CAUSED BY A FALSE
RUMOR OF A GOVERNMENT PAY INCREASE WHICH TRADITIONALLY IS
FOLLOWED BY SIMILAR PAY INCREASES IN THE PRIVATE SECTOR AND
PRICE INCREASES CORRECTLY ANTICIPATING THE INCREASED TARIFFS,
IMPORT BANS AND PRICE DECONTROLS ANNOUNCED IN THE MARCH 31
AND APRIL 1 BUDGET SPEECHES. PRICE INCREASES HAVE CONTINUED
AFTER 1 BECAUSE OF THE NEW BUDGETARY MEASURES. ALTHOUGH
THE CURRENT HYPER-INFLATION PUTS THE LOW INCOME EARNER STILL
DEEPER IN THE HOLE, IT IS PROBABLY HAVING A GREATER

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PSYCHOLOGICAL IMPACT ON THE MIDDLE CLASS WHO BELIEVE
THAT THEY CAN NO LONGER MAINTAIN THEIR HARD WON
STANDARD OF LIVING. THIS BELIEF IS EXACERBATED BY
INCREASED EDUCATIONAL FEES WHOSE IMPACT IS FELT MORE BY
THE MIDDLE CLASS BECAUSE OF THE UPWARD MOBILITY OF THEIRCHILDREN
AND THE PROBABLE SCARCITY IN THE NEAR FUTURE OF MIDDLE CLASS
CONSUMER GOODS, ESPECIALLY MEAT, BECAUSE OF THE NEW IMPORT
PROHIBITIONS AND THE GENERAL ECONOMIC SLOWDOWN. ALTHOUGH FMG
HAS PROMISED INCREASES IN NON-WAGE COMPENSATION, E.G. BETTER
HEALTH AND TRANSPORTATION BENEFITS THROUGH VARIOUS
GOVERNMENT-RUN PROGRAMS, THE NIGERIAN PUBLIC IS UNIMPRESSED
BECAUSE CURRENT FMG NON-WAGE BENEFITS FOR TIS CIVIL
SERVANTS ARE MARKEDLY DNQ RIHR TO EXISTING PROGRAMS

OFFERED IN PRIVATE SECTOR.

6. WHAT CAN THE FMG DO: IN TRYING TO RESTURCTURE AND COOL OFF THE UNBALANCED NIGERIAN ECONOMY, FMG IHSN PART RESPONSIBLE FOR THE CURERENT SURGE OF INFLATION AND ECONOMIC RECESSION. IF FMG REMAINS RESOLVED TO DEFLATE ECONOMY, HYPER-INFLAION WILL BE SHORT-LIVED WITH HHE INFLATION RATE LIMITED OFFICIAL USE

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DROPPING BELOW 1975-77 LEVELS LATE THIS YEAR OR EARLY 1979. IF POLITICAL PRESSURE TO RELATE THE ECONOMY BECOME GREAT ENOUGH, FMG DOES HAVE A FEW CARDS TO PLAY. SOME WOULD HAVE LITTLE IMPACT ON THE ECONOMY, E.G. LIFTING BAN ON FROZEN MEAT, LOWERING SCHOOL FEES, AND REDUCING TARIFFS ON BASIC FOODSTUFFS LIKE RICE. HOWEVER, OTHER MEASURES SUCH AS INCREASING RATE OF GROWTH OF MONEY SUPPLY TO FINANCE DEVELOPMENT PLANS AND HENCE STIMULATE ECONOMY AWILL ONLFMMAINTAIR HIGH INFLATION RATE. FMG ABILITY TO EXCERCISE THIS OPTION IS NOT ASSURED BECAUSE MOST DEVELOPMENT PROJECTS HAVE LARGE HARD CURRENCY COMPONENT. WITH PROJECTED FMG OIL REVENUES FOR 1978 ESTIMATED AT ONLY \$7 TO \$7.5 BILLION, FMG NEEDS ABOUT \$2.5 BILLION IN FOREIGN LOANS TO FINANCE TRUNCATED DEVELOPMENT PLAN. ADDITIONAL FOEIGN LOANS WILL BE DIFFICULT AND EXPENSIVE TO SECURE. ONLY OTHER OPTION IS FMG RUNNING DOWN ITS FOEIGN EXCHANGE RESERVES MORE QUICKLY, BUT THIS WOULD BE EMBARRASING TO FMG WHICH IS PUBLICLY COMMITTED TO KEEPING FOEIGN EXCHANGE OUTFLOWS TO MINIMUM. GIVEN SERIES OF UNPALATABLE ALTERNA-TIVES, IT IS LIKELY THAT FMG WILL DO AS LITTLE AS POSSIBLE. IF POLITICAL PRESSURES BECOME TOO GREAT, FMG PROBABLY WILL RESCIND OR MODIFY SOME OF ITS MORE POLITICALLY INEXPEDIENT AND ECONOMICALLY INCONSEQUENTIAL ACTIONS ESPECIALLY FOOD TARIFFS, IMPORT BANS AND INCREASE EDUCATION FAS. WHATEVER ACTION FMG TAKES. STATE OF THE ECONOMY WILL CONTINUE TO BE A MAJOR POLITICAL ISSUE THROUGH THIS YEAR AND PROBABLY THE NEXT. WYMAN

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